

117TH CONGRESS  
1ST SESSION

# H. R. 3755

To protect a person's ability to determine whether to continue or end a pregnancy, and to protect a health care provider's ability to provide abortion services.

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## IN THE HOUSE OF REPRESENTATIVES

JUNE 8, 2021

Ms. CHU (for herself, Mr. ALLRED, Ms. BARRAGÁN, Mr. BERA, Mr. BLUMENAUER, Ms. BLUNT ROCHESTER, Ms. BONAMICI, Mr. BROWN, Ms. BROWNLEY, Ms. BUSH, Mr. CARBAJAL, Mr. CÁRDENAS, Mr. CARSON, Mr. CASE, Mr. CASTEN, Ms. CASTOR of Florida, Mr. CICILLINE, Ms. CLARK of Massachusetts, Ms. CLARKE of New York, Mr. CLEAVER, Mr. COHEN, Mr. CONNOLLY, Mr. COOPER, Mr. COURTNEY, Mr. CRIST, Mr. CROW, Mr. DANNY K. DAVIS of Illinois, Ms. DEAN, Mr. DEFazio, Ms. DEGETTE, Ms. DELAURO, Ms. DELBENE, Mr. DELGADO, Mrs. DEMINGS, Mr. DESAULNIER, Mr. DEUTCH, Mr. DOGGETT, Mr. MICHAEL F. DOYLE of Pennsylvania, Ms. ESCOBAR, Mrs. FLETCHER, Mr. FOSTER, Ms. LOIS FRANKEL of Florida, Mr. GALLEGRO, Ms. GARCIA of Texas, Mr. GARCÍA of Illinois, Mr. GOMEZ, Mrs. HAYES, Mr. HIMES, Ms. HOULAHAN, Ms. JACKSON LEE, Ms. JACOBS of California, Ms. JAYAPAL, Mr. JOHNSON of Georgia, Mr. JONES, Mr. KAHELE, Ms. KELLY of Illinois, Mr. KILMER, Mrs. KIRKPATRICK, Mr. KRISHNAMOORTHY, Ms. KUSTER, Mr. LARSEN of Washington, Mr. LARSON of Connecticut, Mrs. LAWRENCE, Mrs. LEE of Nevada, Ms. LEE of California, Mr. LEVIN of Michigan, Mr. LEVIN of California, Mr. LIEU, Mr. LOWENTHAL, Mrs. CAROLYN B. MALONEY of New York, Mr. SEAN PATRICK MALONEY of New York, Ms. MATSUI, Ms. MCCOLLUM, Mr. MCEACHIN, Mr. MCNERNEY, Mr. MEEKS, Ms. MENG, Ms. MOORE of Wisconsin, Mr. MORELLE, Mr. MOULTON, Mr. NADLER, Mrs. NAPOLITANO, Mr. NEGUSE, Ms. NEWMAN, Ms. NORTON, Mr. O'HALLERAN, Ms. OCASIO-CORTEZ, Ms. OMAR, Mr. PAYNE, Ms. PINGREE, Mr. POCAN, Ms. PRESSLEY, Mr. PRICE of North Carolina, Mr. RASKIN, Miss RICE of New York, Ms. ROSS, Mr. RYAN, Mr. SARBANES, Ms. SCANLON, Ms. SCHAKOWSKY, Mr. SCHIFF, Mr. SCHRADER, Mr. SHERMAN, Mr. SIRES, Mr. SMITH of Washington, Mr. SOTO, Ms. SPEIER, Mr. STANTON, Ms. STRICKLAND, Mr. SWALWELL, Ms. TLAIB, Mr. TONKO, Mr. TORRES of New York, Mr. TRONE, Ms. UNDERWOOD, Mr. VARGAS, Ms. VELÁZQUEZ, Ms. WASSERMAN SCHULTZ, Ms. WATERS, Mr. WELCH, Ms. WILD, Ms. WILLIAMS of Georgia, Ms. WILSON of Florida, Mr. PERLMUTTER, Ms. TITUS,

Mr. AUCHINCLOSS, Mr. ESPAILLAT, Mrs. WATSON COLEMAN, Mr. BUTTERFIELD, Mr. MCGOVERN, Mr. TAKANO, Mr. KEATING, Mr. COSTA, Mr. HUFFMAN, Mr. CASTRO of Texas, Ms. DAVIDS of Kansas, Mr. CARTWRIGHT, Mr. LAWSON of Florida, Mr. SCHNEIDER, Ms. SEWELL, Mr. RUPPERSBERGER, Mr. KIM of New Jersey, Ms. ADAMS, Mr. YARMUTH, Mr. BRENDAN F. BOYLE of Pennsylvania, Ms. SÁNCHEZ, Mr. EVANS, Mr. LYNCH, Mrs. TRAHAN, Mr. PASCRELL, Mr. NEAL, Mr. SUOZZI, Mr. PANETTA, Mr. PETERS, Mr. THOMPSON of California, Ms. LOFGREN, Mrs. MCBATH, Ms. SCHRIER, Mr. HORSFORD, Mr. KIND, Mrs. BEATTY, Mr. KHANNA, Mr. HIGGINS of New York, Mr. GREEN of Texas, Ms. JOHNSON of Texas, Mr. RUIZ, Mrs. MURPHY of Florida, Mr. PAPPAS, Mr. GOTTHEIMER, Mr. MRVAN, Ms. MANNING, Mr. GRIJALVA, and Mr. BEYER) introduced the following bill; which was referred to the Committee on Energy and Commerce

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## A BILL

To protect a person’s ability to determine whether to continue or end a pregnancy, and to protect a health care provider’s ability to provide abortion services.

1        *Be it enacted by the Senate and House of Representa-*  
 2        *tives of the United States of America in Congress assembled,*

3        **SECTION 1. SHORT TITLE.**

4        This Act may be cited as the “Women’s Health Pro-  
 5        tection Act of 2021”.

6        **SEC. 2. FINDINGS AND PURPOSE.**

7        (a) FINDINGS.—Congress finds the following:

8                (1) Abortion services are essential to health  
 9        care and access to those services is central to peo-  
 10       ple’s ability to participate equally in the economic  
 11       and social life of the United States. Abortion access  
 12       allows people who are pregnant to make their own

1 decisions about their pregnancies, their families, and  
2 their lives.

3 (2) Since 1973, the Supreme Court repeatedly  
4 has recognized the constitutional right to terminate  
5 a pregnancy before fetal viability, and to terminate  
6 a pregnancy after fetal viability where it is nec-  
7 essary, in the good-faith medical judgment of the  
8 treating health care professional, for the preserva-  
9 tion of the life or health of the person who is preg-  
10 nant.

11 (3) Nonetheless, access to abortion services has  
12 been obstructed across the United States in various  
13 ways, including blockades of health care facilities  
14 and associated violence, prohibitions of, and restric-  
15 tions on, insurance coverage; parental involvement  
16 laws (notification and consent); restrictions that  
17 shame and stigmatize people seeking abortion serv-  
18 ices; and medically unnecessary regulations that nei-  
19 ther confer any health benefit nor further the safety  
20 of abortion services, but which harm people by de-  
21 laying, complicating access to, and reducing the  
22 availability of, abortion services.

23 (4) Reproductive justice requires every indi-  
24 vidual to have the right to make their own decisions  
25 about having children regardless of their cir-

1        cumstances and without interference and discrimina-  
2        tion. Reproductive Justice is a human right that can  
3        and will be achieved when all people, regardless of  
4        actual or perceived race, color, national origin, immi-  
5        gration status, sex (including gender identity, sex  
6        stereotyping, or sexual orientation), age, or disability  
7        status have the economic, social, and political power  
8        and resources to define and make decisions about  
9        their bodies, health, sexuality, families, and commu-  
10       nities in all areas of their lives, with dignity and  
11       self-determination.

12            (5) Reproductive justice seeks to address re-  
13        strictions on reproductive health, including abortion,  
14        that perpetuate systems of oppression, lack of bodily  
15        autonomy, white supremacy, and anti-Black racism.  
16        This violent legacy has manifested in policies includ-  
17        ing enslavement, rape, and experimentation on Black  
18        women; forced sterilizations; medical experimen-  
19        tation on low-income women’s reproductive systems;  
20        and the forcible removal of Indigenous children. Ac-  
21        cess to equitable reproductive health care, including  
22        abortion services, has always been deficient in the  
23        United States for Black, Indigenous, and other Peo-  
24        ple of Color (BIPOC) and their families.

1           (6) The legacy of restrictions on reproductive  
2 health, rights, and justice is not a dated vestige of  
3 a dark history. Presently, the harms of abortion-spe-  
4 cific restrictions fall especially heavily on people with  
5 low incomes, BIPOC, immigrants, young people,  
6 people with disabilities, and those living in rural and  
7 other medically underserved areas. Abortion-specific  
8 restrictions are even more compounded by the ongo-  
9 ing criminalization of people who are pregnant, in-  
10 cluding those who are incarcerated, living with HIV,  
11 or with substance-use disorders. These communities  
12 already experience health disparities due to social,  
13 political, and environmental inequities, and restric-  
14 tions on abortion services exacerbate these harms.  
15 Removing medically unjustified restrictions on abor-  
16 tion services would constitute one important step on  
17 the path toward realizing Reproductive Justice by  
18 ensuring that the full range of reproductive health  
19 care is accessible to all who need it.

20           (7) Abortion-specific restrictions are a tool of  
21 gender oppression, as they target health care serv-  
22 ices that are used primarily by women. These pater-  
23 nalistic restrictions rely on and reinforce harmful  
24 stereotypes about gender roles, women’s decision-  
25 making, and women’s need for protection instead of

1 support, undermining their ability to control their  
2 own lives and well-being. These restrictions harm the  
3 basic autonomy, dignity, and equality of women, and  
4 their ability to participate in the social and economic  
5 life of the Nation.

6 (8) The terms “woman” and “women” are used  
7 in this bill to reflect the identity of the majority of  
8 people targeted and affected by restrictions on abor-  
9 tion services, and to address squarely the targeted  
10 restrictions on abortion, which are rooted in misog-  
11 ny. However, access to abortion services is critical  
12 to the health of every person capable of becoming  
13 pregnant. This Act is intended to protect all people  
14 with the capacity for pregnancy—cisgender women,  
15 transgender men, non-binary individuals, those who  
16 identify with a different gender, and others—who  
17 are unjustly harmed by restrictions on abortion serv-  
18 ices.

19 (9) Since 2011, States and local governments  
20 have passed nearly 500 restrictions singling out  
21 health care providers who offer abortion services,  
22 interfering with their ability to provide those services  
23 and the patients’ ability to obtain those services.

24 (10) Many State and local governments have  
25 imposed restrictions on the provision of abortion

1 services that are neither evidence-based nor gen-  
2 erally applicable to the medical profession or to  
3 other medically comparable outpatient gynecological  
4 procedures, such as endometrial ablations, dilation  
5 and curettage for reasons other than abortion,  
6 hysteroscopies, loop electrosurgical excision proce-  
7 dures, or other analogous non-gynecological proce-  
8 dures performed in similar outpatient settings in-  
9 cluding vasectomy, sigmoidoscopy, and colonoscopy.

10 (11) Abortion is essential health care and one  
11 of the safest medical procedures in the United  
12 States. An independent, comprehensive review of the  
13 state of science on the safety and quality of abortion  
14 services, published by the National Academies of  
15 Sciences, Engineering, and Medicine in 2018, found  
16 that abortion in the United States is safe and effec-  
17 tive and that the biggest threats to the quality of  
18 abortion services in the United States are State reg-  
19 ulations that create barriers to care. These abortion-  
20 specific restrictions conflict with medical standards  
21 and are not supported by the recommendations and  
22 guidelines issued by leading reproductive health care  
23 professional organizations including the American  
24 College of Obstetricians and Gynecologists, the Soci-

1 ety of Family Planning, the National Abortion Fed-  
2 eration, the World Health Organization, and others.

3 (12) Many abortion-specific restrictions do not  
4 confer any health or safety benefits on the patient.  
5 Instead, these restrictions have the purpose and ef-  
6 fect of unduly burdening people’s personal and pri-  
7 vate medical decisions to end their pregnancies by  
8 making access to abortion services more difficult,  
9 invasive, and costly, often forcing people to travel  
10 significant distances and make multiple unnecessary  
11 visits to the provider, and in some cases, foreclosing  
12 the option altogether. For example, a 2018 report  
13 from the University of California San Francisco’s  
14 Advancing New Standards in Reproductive Health  
15 research group found that in 27 cities across the  
16 United States, people have to travel more than 100  
17 miles in any direction to reach an abortion provider.

18 (13) An overwhelming majority of abortions in  
19 the United States are provided in clinics, not hos-  
20 pitals, but the large majority of counties throughout  
21 the United States have no clinics that provide abor-  
22 tion.

23 (14) These restrictions additionally harm peo-  
24 ple’s health by reducing access not only to abortion  
25 services but also to other essential health care serv-

1 ices offered by many of the providers targeted by the  
2 restrictions, including—

3 (A) screenings and preventive services, in-  
4 cluding contraceptive services;

5 (B) testing and treatment for sexually  
6 transmitted infections;

7 (C) LGBTQ health services; and

8 (D) referrals for primary care, intimate  
9 partner violence prevention, prenatal care and  
10 adoption services.

11 (15) The cumulative effect of these numerous  
12 restrictions has been to severely limit the availability  
13 of abortion services in some areas, creating a patch-  
14 work system where access to abortion services is  
15 more available in some States than in others. A  
16 2019 report from the Government Accountability Of-  
17 fice examining State Medicaid compliance with abor-  
18 tion coverage requirements analyzed seven key chal-  
19 lenges (identified both by health care providers and  
20 research literature) and their effect on abortion ac-  
21 cess, and found that access to abortion services var-  
22 ied across the States and even within a State.

23 (16) International human rights law recognizes  
24 that access to abortion is intrinsically linked to the  
25 rights to life, health, equality and non-discrimina-

1       tion, privacy, and freedom from ill-treatment. United  
2       Nations (UN) human rights treaty monitoring bod-  
3       ies have found that legal abortion services, like other  
4       reproductive health care services, must be available,  
5       accessible, affordable, acceptable, and of good qual-  
6       ity. UN human rights treaty bodies have likewise  
7       condemned medically unnecessary barriers to abor-  
8       tion services, including mandatory waiting periods,  
9       biased counseling requirements, and third-party au-  
10      thorization requirements.

11           (17) Core human rights treaties ratified by the  
12      United States protect access to abortion. For exam-  
13      ple, in 2018, the UN Human Rights Committee,  
14      which oversees implementation of the ICCPR, made  
15      clear that the right to life, enshrined in Article 6 of  
16      the ICCPR, at a minimum requires governments to  
17      provide safe, legal, and effective access to abortion  
18      where a person's life and health is at risk, or when  
19      carrying a pregnancy to term would cause substan-  
20      tial pain or suffering. The Committee stated that  
21      governments must not impose restrictions on abor-  
22      tion which subject women and girls to physical or  
23      mental pain or suffering, discriminate against them,  
24      arbitrarily interfere with their privacy, or place them  
25      at risk of undertaking unsafe abortions. Further-

1 more, the Committee stated that governments should  
2 remove existing barriers that deny effective access to  
3 safe and legal abortion, refrain from introducing  
4 new barriers to abortion, and prevent the stigmatiza-  
5 tion of those seeking abortion.

6 (18) UN independent human rights experts  
7 have expressed particular concern about barriers to  
8 abortion services in the United States. For example,  
9 at the conclusion of his 2017 visit to the United  
10 States, the UN Special Rapporteur on extreme pov-  
11 erty and human rights noted concern that low-in-  
12 come women face legal and practical obstacles to ex-  
13 ercising their constitutional right to access abortion  
14 services, trapping many women in cycles of poverty.  
15 Similarly, in May 2020, the UN Working Group on  
16 discrimination against women and girls, along with  
17 other human rights experts, expressed concern that  
18 some states had manipulated the COVID–19 crisis  
19 to restrict access to abortion, which the experts rec-  
20 ognized as “the latest example illustrating a pattern  
21 of restrictions and retrogressions in access to legal  
22 abortion care across the country” and reminded  
23 U.S. authorities that abortion care constitutes essen-  
24 tial health care that must remain available during  
25 and after the pandemic. They noted that barriers to

1 abortion access exacerbate systemic inequalities and  
2 cause particular harm to marginalized communities,  
3 including low-income people, people of color, immi-  
4 grants, people with disabilities, and LGBTQ people.

5 (19) Abortion-specific restrictions affect the  
6 cost and availability of abortion services, and the  
7 settings in which abortion services are delivered.  
8 People travel across State lines and otherwise en-  
9 gage in interstate commerce to access this essential  
10 medical care, and more would be forced to do so ab-  
11 sent this Act. Likewise, health care providers travel  
12 across State lines and otherwise engage in interstate  
13 commerce in order to provide abortion services to  
14 patients, and more would be forced to do so absent  
15 this Act.

16 (20) Health care providers engage in a form of  
17 economic and commercial activity when they provide  
18 abortion services, and there is an interstate market  
19 for abortion services.

20 (21) Abortion restrictions substantially affect  
21 interstate commerce in numerous ways. For exam-  
22 ple, to provide abortion services, health care pro-  
23 viders engage in interstate commerce to purchase  
24 medicine, medical equipment, and other necessary  
25 goods and services. To provide and assist others in

1 providing abortion services, health care providers en-  
2 gage in interstate commerce to obtain and provide  
3 training. To provide abortion services, health care  
4 providers employ and obtain commercial services  
5 from doctors, nurses, and other personnel who en-  
6 gage in interstate commerce and travel across State  
7 lines.

8 (22) It is difficult and time and resource-con-  
9 suming for clinics to challenge State laws that bur-  
10 den or impede abortion services. Litigation that  
11 blocks one abortion restriction may not prevent a  
12 State from adopting other similarly burdensome  
13 abortion restrictions or using different methods to  
14 burden or impede abortion services. There is a his-  
15 tory and pattern of States passing successive and  
16 different laws that unduly burden abortion services.

17 (23) When a health care provider ceases pro-  
18 viding abortion services as a result of burdensome  
19 and medically unnecessary regulations, it is often  
20 difficult or impossible for that health care provider  
21 to recommence providing those abortion services,  
22 and difficult or impossible for other health care pro-  
23 viders to provide abortion services that restore or re-  
24 place the ceased abortion services.

1           (24) Health care providers are subject to license  
2 laws in various jurisdictions, which are not affected  
3 by this Act except as provided in this Act.

4           (25) Congress has the authority to enact this  
5 Act to protect abortion services pursuant to—

6                 (A) its powers under the commerce clause  
7 of section 8 of article I of the Constitution of  
8 the United States;

9                 (B) its powers under section 5 of the Four-  
10 teenth Amendment to the Constitution of the  
11 United States to enforce the provisions of sec-  
12 tion 1 of the Fourteenth Amendment; and

13                 (C) its powers under the necessary and  
14 proper clause of section 8 of Article I of the  
15 Constitution of the United States.

16           (26) Congress has used its authority in the past  
17 to protect access to abortion services and health care  
18 providers' ability to provide abortion services. In the  
19 early 1990s, protests and blockades at health care  
20 facilities where abortion services were provided, and  
21 associated violence, increased dramatically and  
22 reached crisis level, requiring Congressional action.  
23 Congress passed the Freedom of Access to Clinic  
24 Entrances Act (Public Law 103–259; 108 Stat. 694)

1 to address that situation and protect physical access  
2 to abortion services.

3 (27) Congressional action is necessary to put an  
4 end to harmful restrictions, to federally protect ac-  
5 cess to abortion services for everyone regardless of  
6 where they live, and to protect the ability of health  
7 care providers to provide these services in a safe and  
8 accessible manner.

9 (b) PURPOSE.—It is the purpose of this Act—

10 (1) to permit health care providers to provide  
11 abortion services without limitations or requirements  
12 that single out the provision of abortion services for  
13 restrictions that are more burdensome than those re-  
14 strictions imposed on medically comparable proce-  
15 dures, do not significantly advance reproductive  
16 health or the safety of abortion services, and make  
17 abortion services more difficult to access;

18 (2) to promote access to abortion services and  
19 women’s ability to participate equally in the eco-  
20 nomic and social life of the United States; and

21 (3) to invoke Congressional authority, including  
22 the powers of Congress under the commerce clause  
23 of section 8 of article I of the Constitution of the  
24 United States, its powers under section 5 of the  
25 Fourteenth Amendment to the Constitution of the

1 United States to enforce the provisions of section 1  
2 of the Fourteenth Amendment, and its powers under  
3 the necessary and proper clause of section 8 of arti-  
4 cle I of the Constitution of the United States.

5 **SEC. 3. DEFINITIONS.**

6 In this Act:

7 (1) **ABORTION SERVICES.**—The term “abortion  
8 services” means an abortion and any medical or  
9 non-medical services related to and provided in con-  
10 junction with an abortion (whether or not provided  
11 at the same time or on the same day as the abor-  
12 tion).

13 (2) **GOVERNMENT.**—The term “government”  
14 includes each branch, department, agency, instru-  
15 mentality, and official (and other person acting  
16 under color of law) of the United States or a State.

17 (3) **HEALTH CARE PROVIDER.**—The term  
18 “health care provider” means any entity or indi-  
19 vidual (including any physician, certified nurse-mid-  
20 wife, nurse practitioner, and physician assistant)  
21 that—

22 (A) is engaged or seeks to engage in the  
23 delivery of health care services, including abor-  
24 tion services, and

1 (B) if required by law or regulation to be  
2 licensed or certified to engage in the delivery of  
3 such services—

4 (i) is so licensed or certified, or

5 (ii) would be so licensed or certified  
6 but for their past, present, or potential  
7 provision of abortion services permitted by  
8 section 4.

9 (4) MEDICALLY COMPARABLE PROCEDURE.—

10 The term “medically comparable procedures” means  
11 medical procedures that are similar in terms of  
12 health and safety risks to the patient, complexity, or  
13 the clinical setting that is indicated.

14 (5) PREGNANCY.—The term “pregnancy” refers  
15 to the period of the human reproductive process be-  
16 ginning with the implantation of a fertilized egg.

17 (6) STATE.—The term “State” includes the  
18 District of Columbia, the Commonwealth of Puerto  
19 Rico, and each territory and possession of the  
20 United States, and any subdivision of any of the  
21 foregoing.

22 (7) VIABILITY.—The term “viability” means  
23 the point in a pregnancy at which, in the good-faith  
24 medical judgment of the treating health care pro-  
25 vider, based on the particular facts of the case be-

1 fore the health care provider, there is a reasonable  
2 likelihood of sustained fetal survival outside the  
3 uterus with or without artificial support.

4 **SEC. 4. PERMITTED SERVICES.**

5 (a) GENERAL RULE.—A health care provider has a  
6 statutory right under this Act to provide abortion services,  
7 and may provide abortion services, and that provider’s pa-  
8 tient has a corresponding right to receive such services,  
9 without any of the following limitations or requirements:

10 (1) A requirement that a health care provider  
11 perform specific tests or medical procedures in con-  
12 nection with the provision of abortion services, un-  
13 less generally required for the provision of medically  
14 comparable procedures.

15 (2) A requirement that the same health care  
16 provider who provides abortion services also perform  
17 specified tests, services, or procedures prior to or  
18 subsequent to the abortion.

19 (3) A requirement that a health care provider  
20 offer or provide the patient seeking abortion services  
21 medically inaccurate information in advance of or  
22 during abortion services.

23 (4) A limitation on a health care provider’s abil-  
24 ity to prescribe or dispense drugs based on current  
25 evidence-based regimens or the provider’s good-faith

1 medical judgment, other than a limitation generally  
2 applicable to the medical profession.

3 (5) A limitation on a health care provider's abil-  
4 ity to provide abortion services via telemedicine,  
5 other than a limitation generally applicable to the  
6 provision of medical services via telemedicine.

7 (6) A requirement or limitation concerning the  
8 physical plant, equipment, staffing, or hospital  
9 transfer arrangements of facilities where abortion  
10 services are provided, or the credentials or hospital  
11 privileges or status of personnel at such facilities,  
12 that is not imposed on facilities or the personnel of  
13 facilities where medically comparable procedures are  
14 performed.

15 (7) A requirement that, prior to obtaining an  
16 abortion, a patient make one or more medically un-  
17 necessary in-person visits to the provider of abortion  
18 services or to any individual or entity that does not  
19 provide abortion services.

20 (8) A prohibition on abortion at any point or  
21 points in time prior to fetal viability, including a  
22 prohibition or restriction on a particular abortion  
23 procedure.

24 (9) A prohibition on abortion after fetal viabil-  
25 ity when, in the good-faith medical judgment of the

1       treating health care provider, continuation of the  
2       pregnancy would pose a risk to the pregnant pa-  
3       tient’s life or health.

4           (10) A limitation on a health care provider’s  
5       ability to provide immediate abortion services when  
6       that health care provider believes, based on the  
7       good-faith medical judgment of the provider, that  
8       delay would pose a risk to the patient’s health.

9           (11) A requirement that a patient seeking abor-  
10      tion services at any point or points in time prior to  
11      fetal viability disclose the patient’s reason or reasons  
12      for seeking abortion services, or a limitation on the  
13      provision or obtaining of abortion services at any  
14      point or points in time prior to fetal viability based  
15      on any actual, perceived, or potential reason or rea-  
16      sons of the patient for obtaining abortion services,  
17      regardless of whether the limitation is based on a  
18      health care provider’s degree of actual or construc-  
19      tive knowledge of such reason or reasons.

20      (b) OTHER LIMITATIONS OR REQUIREMENTS.—A  
21      health care provider has a statutory right to provide abor-  
22      tion services, and may provide abortion services, and that  
23      provider’s patient has a corresponding right to receive  
24      such services, without a limitation or requirement that—

1           (1) is the same as or similar to one or more of  
2           the limitations or requirements described in sub-  
3           section (a); or

4           (2) both—

5                 (A) expressly, effectively, implicitly, or as  
6                 implemented singles out the provision of abor-  
7                 tion services, health care providers who provide  
8                 abortion services, or facilities in which abortion  
9                 services are provided; and

10                (B) impedes access to abortion services.

11           (c) FACTORS FOR CONSIDERATION.—Factors a court  
12           may consider in determining whether a limitation or re-  
13           quirement impedes access to abortion services for purposes  
14           of subsection (b)(2)(B) include the following:

15                (1) Whether the limitation or requirement, in a  
16                provider’s good-faith medical judgment, interferes  
17                with a health care provider’s ability to provide care  
18                and render services, or poses a risk to the patient’s  
19                health or safety.

20                (2) Whether the limitation or requirement is  
21                reasonably likely to delay or deter some patients in  
22                accessing abortion services.

23                (3) Whether the limitation or requirement is  
24                reasonably likely to directly or indirectly increase the  
25                cost of providing abortion services or the cost for ob-

1        taining abortion services (including costs associated  
2        with travel, childcare, or time off work).

3            (4) Whether the limitation or requirement is  
4        reasonably likely to have the effect of necessitating  
5        a trip to the offices of a health care provider that  
6        would not otherwise be required.

7            (5) Whether the limitation or requirement is  
8        reasonably likely to result in a decrease in the avail-  
9        ability of abortion services in a given State or geo-  
10       graphic region.

11           (6) Whether the limitation or requirement im-  
12       poses penalties that are not imposed on other health  
13       care providers for comparable conduct or failure to  
14       act, or that are more severe than penalties imposed  
15       on other health care providers for comparable con-  
16       duct or failure to act.

17           (7) The cumulative impact of the limitation or  
18       requirement combined with other new or existing  
19       limitations or requirements.

20        (d) EXCEPTION.—To defend against a claim that a  
21       limitation or requirement violates a health care provider’s  
22       or patient’s statutory rights under subsection (b), a party  
23       must establish, by clear and convincing evidence, that—

1 (1) the limitation or requirement significantly  
2 advances the safety of abortion services or the health  
3 of patients; and

4 (2) the safety of abortion services or the health  
5 of patients cannot be advanced by a less restrictive  
6 alternative measure or action.

7 **SEC. 5. APPLICABILITY AND PREEMPTION.**

8 (a) IN GENERAL.—

9 (1) Except as stated under subsection (b), this  
10 Act supersedes and applies to the law of the Federal  
11 Government and each State government, and the im-  
12 plementation of such law, whether statutory, com-  
13 mon law, or otherwise, and whether adopted before  
14 or after the date of enactment of this Act, and nei-  
15 ther the Federal Government nor any State govern-  
16 ment shall enact or enforce any law, rule, regulation,  
17 standard, or other provision having the force and ef-  
18 fect of law that conflicts with any provision of this  
19 Act, notwithstanding any other provision of Federal  
20 law, including the Religious Freedom Restoration  
21 Act of 1993 (42 U.S.C. 2000bb et seq.).

22 (2) Federal statutory law adopted after the  
23 date of the enactment of this Act is subject to this  
24 Act unless such law explicitly excludes such applica-  
25 tion by reference to this Act.

1 (b) LIMITATIONS.—The provisions of this Act shall  
2 not supersede or apply to—

3 (1) laws regulating physical access to clinic en-  
4 trances;

5 (2) insurance or medical assistance coverage of  
6 abortion services;

7 (3) the procedure described in section  
8 1531(b)(1) of title 18, United States Code; or

9 (4) generally applicable State contract law.

10 **SEC. 6. EFFECTIVE DATE.**

11 This Act shall take effect immediately upon the date  
12 of enactment of this Act. This Act shall apply to all re-  
13 strictions on the provision of, or access to, abortion serv-  
14 ices whether the restrictions are enacted or imposed prior  
15 to or after the date of enactment of this Act, except as  
16 otherwise provided in this Act.

17 **SEC. 7. LIBERAL CONSTRUCTION.**

18 (a) LIBERAL CONSTRUCTION.—In interpreting the  
19 provisions of this Act, a court shall liberally construe such  
20 provisions to effectuate the purposes of the Act.

21 (b) RULE OF CONSTRUCTION.—Nothing in this Act  
22 shall be construed to authorize any government to inter-  
23 fere with a person’s ability to terminate a pregnancy, to  
24 diminish or in any way negatively affect a person’s con-  
25 stitutional right to terminate a pregnancy, or to displace

1 any other remedy for violations of the constitutional right  
2 to terminate a pregnancy.

3 **SEC. 8. ENFORCEMENT.**

4 (a) **ATTORNEY GENERAL.**—The Attorney General  
5 may commence a civil action for prospective injunctive re-  
6 lief on behalf of the United States against any government  
7 official that is charged with implementing or enforcing any  
8 limitation or requirement that is challenged as a violation  
9 of a statutory right under this Act. The court shall hold  
10 unlawful and set aside the limitation or requirement if it  
11 is in violation of this Act.

12 (b) **PRIVATE RIGHT OF ACTION.**—

13 (1) **IN GENERAL.**—Any individual or entity, in-  
14 cluding any health care provider, aggrieved by an al-  
15 leged violation of this Act may commence a civil ac-  
16 tion for prospective injunctive relief against the gov-  
17 ernment official that is charged with implementing  
18 or enforcing the limitation or requirement that is  
19 challenged as a violation of a statutory right under  
20 this Act. The court shall hold unlawful and set aside  
21 the limitation or requirement if it is in violation of  
22 this Act.

23 (2) **HEALTH CARE PROVIDER.**—A health care  
24 provider may commence an action for prospective in-  
25 junctive relief on its own behalf and/or on behalf of

1 the provider's patients who are or may be adversely  
2 affected by an alleged violation of this Act.

3 (c) **EQUITABLE RELIEF.**—In any action under this  
4 section, the court may award appropriate equitable relief,  
5 including temporary, preliminary, or permanent injunctive  
6 relief.

7 (d) **COSTS.**—In any action under this section, the  
8 court shall award costs of litigation, as well as reasonable  
9 attorney fees, to any prevailing plaintiff. A plaintiff shall  
10 not be liable to a defendant for costs in any non-frivolous  
11 action under this section.

12 (e) **JURISDICTION.**—The district courts of the United  
13 States shall have jurisdiction over proceedings under this  
14 Act and shall exercise the same without regard to whether  
15 the party aggrieved shall have exhausted any administra-  
16 tive or other remedies that may be provided for by law.

17 (f) **ABROGATION OF STATE IMMUNITY.**—A State  
18 shall not be immune under the Eleventh Amendment to  
19 the Constitution of the United States from an action in  
20 Federal or State court of competent jurisdiction for a vio-  
21 lation of this Act. In any action against a State for a viola-  
22 tion of the requirements of this Act, remedies (including  
23 remedies both at law and in equity) are available for such  
24 a violation to the same extent as such remedies are avail-

1 able for such a violation in an action against any public  
2 or private entity other than a State.

3 **SEC. 9. SEVERABILITY.**

4 If any provision of this Act, or the application of such  
5 provision to any person, entity, government, or cir-  
6 cumstance, is held to be unconstitutional, the remainder  
7 of this Act, or the application of such provision to all other  
8 persons, entities, governments, or circumstances, shall not  
9 be affected thereby.

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